

Message Text

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ACTION IO-14

INFO OCT-01 EUR-25 ISO-00 IOE-00 EA-11 SSO-00 NSCE-00

USIE-00 INRE-00 CIAE-00 DODE-00 PM-07 H-03 INR-10

L-03 NSAE-00 NSC-10 PA-04 RSC-01 PRS-01 SPC-03 SS-20

ACDA-19 AF-10 ARA-16 NEA-10 DRC-01 /169 W

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O P 011637Z DEC 73

FM USMISSION USUN NY

TO SECSTATE WASHDC IMMEDIATE 1694

AMEMBASSY OSLO IMMEDIATE

AMEMBASSY HELSINKI IMMEDIATE

AMEMBASSY STOCKHOLM IMMEDIATE

AMEMBASSY REYKJAVIK IMMEDIATE

INFO AMEMBASSY COPENHAGEN PRIORITY

C O N F I D E N T I A L USUN 5297

E.O. 11652: GDS

TAGS: PFOR, UN, CB

SUBJ: KHMER REPRESENTATION AT 28TH GA: NORDIC POSITION

1. WE CURRENTLY ESTIMATE THAT ALL FIVE NORDIC COUNTRIES WOULD ABSTAIN ON SUBSTANTIVE PRO-SIHANOUK RES, WHICH WILL BE DEBATED IN PLENARY DEC. 4-6. VOTING MIGHT OCCUR AS EARLY AS DEC. 5.

2. WE ESTIMATE THAT IF PRESSED TO A VOTE THE PRO-SIHANOUK RES WOULD WIN. KHMER DEL AND ASIAN ALLIES (SINGAPORE, INDONESIA, THAILAND, MALAYSIA, PHILIPPINES, AUSTRALIA AND NEW ZEALAND - ALL OF WHICH WOULD VOTE AGAINST PRO-SIHANOUK RES) HAVE CONCLUDED THAT ONLY WAY TO DEFEAT RES IS TO SUPPORT A MOVE FOR DEFERMENT (PROBABLY INCLUDING INSCRIPTION IN PROVISIONAL AGENDA OF 29TH GA.). PROPOSAL TO DEFER WOULD COME FROM THIRD COUNTRY, I.E., ONE NOT CLOSELY IDENTIFIED WITH KHMER. NUMBER OF DELS, INCLUDING SOME AFRICAN NON-ALIGNED COUNTRIES, HAVE SUGGESTED THAT DEFERMENT IS WAY OUT OF UNCOMFORTABLE DILEMMA CREATED BY SUBSTANTIVE PRO-SIHANOUK RES. SELECTIVE OTHER SOUNDINGS IN NEW YORK
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WE ALSO INDICATE DEFERMENT WOULD CARRY.

3. FYI: DANISH MISSION REPORTS IT INSTRUCTED SUPPORT DEFERMENT AND WILL TRY TO PERSUADE OTHER NORDICS ALSO TO SUPPORT. DANES FIRST RAISED DEFERMENT WITH NORDICS NOV. 26 AT WHICH TIME MANY HAD NOT HEARD OF MOVE AND WERE UNINSTRUCTED. UK ALSO SUPPORTED DEFERMENT AT MEETING OF EC 9 AMBASSADORS IN NEW YORK. DANISH FIRST SECRETARY KIMBERG BELIEVES THAT MOST OF WESTERN COUNTRIES, INCLUDING FRANCE, WILL SUPPORT DEFERMENT. END FYI.

4. FRIENDLY ASIANS AND WE BELIEVE CHANCES OF DEFERMENT'S SUCCESS WILL BE HEIGHTENED BY CASTING DEFERMENT AS MOVE STIMULATED BY OTHERS. THUS, ASIANS URGE THAT DEFERMENT BE DISCUSSED NOT AS US OR FRIENDLY ASIAN INITIATIVE BUT RATHER AS PROBABLE EFFORT BY NON-COMMITTED DELEGATIONS TO GET EVERYONE OFF SUBSTANTIVE HOOK.

5. WE BELIEVE WE SHOULD NOW DIRECTLY APPROACH NORDIC HOST GOVERNMENTS TO URGE THAT THEY VOTE IN FAVOR OF DEFERMENT IF NON-COMMITTED DELEGATION PROPOSES IT. WE WOULD HOPE THAT THESE APPROACHES COULD EMPLOY HOSTS RATIONALE FOR ABSTENTION ON SUBSTANCE IN ARGUING FOR SUPPORT OF DEFERMENT. WE SHOULD NOT REVEAL THAT DANES WILL LOBBY FOR DEFERMENT IN NEW YORK BUT MAY REVEAL OUR UNDERSTANDING THAT DANES, UK, FRG AND MOST OTHER WEO'S WILL SUPPORT DEFERMENT.

6. AFTER ABOVE TYPED, JAPANESE MISSION INFORMED US THAT TOKYO HAS INSTRUCTED ITS EMBASSIES IN COPENHAGEN, HELSINKI, OSLO AND STOCKHOLM TO SUPPORT DEFERMENT. JAPANESE ARE TO SAY THAT A MOVE FOR DEFERMENT APPEARS LIKELY AND THAT JAPAN AND OTHER FRIENDLY ASIANS WOULD SUPPORT SUCH A PROPOSAL. JAPANESE WILL URGE THAT HOST GOVERNMENTS ALSO SUPPORT. BENNETT

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